

Region 5 Alternate Care Site Logistics Plan

Approved by CFDMC Board 6-21-22

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Record of Changes & Distribution

Revisions to this plan since the initial approved ve	ersion dated November 2017.
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Date	Page/Location	Change			
9/22/17	1	Updated coalition logo			
9/22/17	8	Added funding process			
9/22/17	10-11	Notification/Requesting Cache (updated per discussion)			
8/20/18	10	Updated Coalition contact information and changed reference from EM			
		Constellation to SERT WebEOC			
3-10-20	10	Updated Coalition Staff Information			
5-19-21	9	Encouraged county ESF8 leads to add the regional ACS logistics plan and how to			
		activate it to county level plans.			
	Throughout	Removed redundancies and outdated information.			
	6	Replaced MOU with adherence to CFDMC Equipment Management Policy.			
5-10-22	Throughout	Updated responses, CFDMT Inventory, point of contact updates, alignment to			
		Operations Plan			
		Sent out for 30 day member review 5/22			
		Approved by Board 6/21/22			
		Posted to Website 6/30/22			
5-19-23	Throughout	Removed redundancies and outdated information, replaced with recent			
		information, events, updated terminology, general formatting/grammar updates			

Executive Summary

In the past 30 years, the U.S. has experienced disasters such as 9/11, Hurricane Katrina, the COVID-19 pandemic, and numerous others. Locally, Central Florida was home to one of the largest mass shootings on U.S. soil – the Pulse Nightclub incident in 2016 – resulting in 49 deaths and 53 injured. Combined with large-scale planned community events, such as the Electric Daisy Carnival, and multiple high-trafficked tourist destinations such as Disney and Universal Studios, the probability of a mass casualty incident (MCI) is significantly higher than other areas of the U.S. This requires that the Central Florida Disaster Medical Coalition (also known as CFDMC or the Coalition) maintain a regional capability to provide mass casualty incident (MCI) and alternate care site (ACS) support to local jurisdictions.

During Hurricane Matthew in 2016, Halifax Health in Daytona Beach experienced a medical surge in patients caused by the closure of neighboring hospitals affected by the storm. The CFDMC's Regional Medical Assistance Team (RMAT) deployed an ACS to Halifax Health for ten days to decompress their emergency department and support the surge in patients.

The Coalition's RMAT has also provided ACS and casualty collection points (CCPs) for a number of community events, such as the annual Electric Daisy Carnival, which brings over 100,00 ? 10,000 ? concertgoers each day to the three-day event. For several years, the RMAT provided a 100-bed ACS for the Orlando Fire Department, which acted as a "shock absorber," reducing the number of transports to local emergency departments and protecting the community emergency medical services (EMS) system through dramatic call reduction. The RMAT also provides ACS and CCP support at other community events, such as air shows and Disney marathons.

Historical events show the critical need for pre-planning and equipping to support large-scale medical emergencies. The Coalition has leveraged funding from a variety of sources to establish caches of medical equipment and supplies placed strategically across Region 5. The caches are maintained and deployed by custodial agencies – active members of the CFDMC – and consist of ACS and start-up equipment, and other MCI equipment.

This plan outlines processes and responsibilities for maintenance, requests for, deployment of, and rehabilitation of ACS and MCI equipment caches.

Acronyms

ACS	Alternate Care Site
ASPR	Administration for Strategic Preparedness and Response
ССР	Casualty Collection Point
CDC	Centers for Disease Control and Prevention
CEMP	Comprehensive Emergency Management Plan
CFDMC	Central Florida Disaster Medical Coalition
EMS	Emergency Medical Services
EOC	Emergency Operations Center
ESF	Emergency Support Function
FDOH	Florida Department of Health
FSED	Free-standing Emergency Department
HSGP	Homeland Security Grant Programs
MCI	Mass Casualty Incident
MMRS	Metropolitan Medical Response System
MOU	Memorandum of Understanding
OSED	Off-site Emergency Department
RMAT	Regional Medical Assistance Team
SERT	State Emergency Response Team
UASI	Urban Area Security Initiative

I. Introduction

Local healthcare systems across Florida are extremely busy on a daily basis. In a disaster situation the health care system in a community can become overwhelmed with a large number of critical and non-critical patients. One of the steps local communities must take to prepare for the medical response to a disaster or catastrophic mass casualty event is the development of an Alternate Care Site (ACS) plan. ACSs are established to manage less critical patients. This allows hospitals to focus on the treatment of critical patients.

The Central Florida Disaster Medical Coalition has established a number of caches of medical equipment/supplies across Region 5. These supplies are located at fixed sites as well as mobile units in trailers for Mass Casualty Incidents (MCI) and ACS operations.

II. Purpose

The purpose of the Central Florida Disaster Medical Coalition Alternate Care Site (ACS) Regional Logistics Plan is to outline processes and responsibilities for maintenance, requests for, deployment of, and rehabilitation of ACS equipment caches in Region 5.



A regional alternate care site response capability is a Coalition priority. CFDMC provides needed medical surge equipment to support regional capabilities through grant funding. We expect funding to continue to be available to support this equipment over the next few years.

Custodial agencies are

responsible for ensuring ACS equipment caches are maintained in a constant state of readiness. Day-to-day funding for equipment, supplies, and staff will be from the custodial agency's normal budget.

III. Regional ACS Equipment Caches

A. Responsibilities

Central Florida Disaster Medical Coalition:

The Central Florida Disaster Medical Coalition is responsible for the overall coordination of ACS and MCI equipment caches in Region 5. CFDMC responsibilities include:

- Facilitating regional planning.
- Support ACS and MCI training and exercises.
- Gap-based project funding process to build regional preparedness and response capabilities.
- An annual review of the plan.
- Facilitating ACS equipment cache inventories, reporting status to all stakeholders and planning to fill gaps.

ACS Equipment Cache Custodial Agencies

Custodial agencies are responsible for readiness of ACS equipment in their possession. This includes maintenance, deployment, and rehabilitation of inventory following an activation, including trailers. ACS equipment caches must be deployed within four hours of an activation order. Some agencies can deploy equipment in minutes during no-notice incidents. If the organization managing the cache cannot transport it to the requesting agency, the requesting agency will enter a separate mission for transportation of the asset. Agencies agree to provide resources and/or support to other CFDMC partners during large scale planned events or disasters. Custodial agencies' responsibilities include:

- Ensure ACS equipment caches are maintained in a constant state of readiness.
- Ensure the agency has policies and staffing available to deploy ACS equipment caches within four hours of activation. Most equipment, especially the MCI caches, can be deployed in much shorter time frames. Four hours is a reasonable worst-case scenario of deployment time for planning purposes.
- Rehabilitate necessary equipment and/or supplies after deployment of regional ACS equipment.
- Incorporate regional ACS equipment plans into agency policies, plans, and procedures.
- Participate in ACS planning, training, and exercises.

• Maintain active membership with the CFDMC.

Agencies with regional ACS equipment purchased with grants including UASI; SHSGP; ASPR; MMRS; etc., agree to abide by the CFDMC Equipment Management Protocol, Policy and Procedures (See Appendix A).

IV. Concept of Operations

A. Plan Activation

Regional ACS equipment can be activated following an incident or put on standby for a potential incident or special event. Activation of the plan is typically by Incident Commanders in the field or from an activated Emergency Operations Centers. The authority to request resources is contained in agency policies, plans and procedures and outside the scope of this plan.

Triggers for partial or full activation of this plan include:

- The incident is of such magnitude that it is a foregone conclusion that medical surge will be a significant problem for hospitals, and that alternate care sites will need to be established.
- The incident involves contaminated patients that not only need to be assessed and treated, but also decontaminated prior to being admitted to a hospital.
- The closest hospital, or even closest *several* hospitals, are being surged beyond their capacity, and implementing internal surge plans will not meet all needs.
- An incident is of such magnitude that the establishment of an ACS on-site or near the incident is preferable to transporting large numbers of Green-tagged patients.
- The incident is a pandemic or other situation that is impacting multiple communities, negating significant help from other jurisdictions.
- The incident is a mass casualty incident that meets predetermined Mass Casualty Incident (MCI) Plan criteria for ACS implementation.
- Normal facilities are no longer operational due to the incident (such as a hurricane strike that closes multiple hospital facilities), necessitating alternate locations for treatment.
- In support of a planned community event (such as Electric Daisy Carnival, air show, etc.).



Authority to activate this plan:

- Hospital Mangers or Administrators may request this plan be activated when they identify an event or a situation which overburdens or exceeds the capacity of their facility to operate efficiently and effectively. Such requests will be made through the local EOC.
- Fire Rescue or Emergency Medical Service agencies may request this plan be activated when they identify an event or a situation which overburdens or exceeds the capacity of their agency to operate efficiently and effectively. Such requests will be made through the local EOC.
- Public Health officials may activate this plan through ESF-8 when the presence of chemical, biological, radiological, or other agents are detected or when there is evidence of emerging infectious diseases or biological agents.
- County Emergency Management Directors may request this plan be activated when they identify an event or a situation which overburdens or exceeds the capacity in their jurisdiction to operate efficiently and effectively.

The Coalition has encouraged county ESF-8's to add the regional ACS logistics plan and how to activate it in county level plans.

B. Requesting ACS Cache / Notifications

Partial or full activation of this plan will follow the process outlined below:

- The requesting agency will submit a request to the local ESF-8.
- If the local ESF-8 cannot fulfill the request, the local ESF-8 will submit a mission request to the State ESF-8, noting that the Coalition may have equipment available to meet this need.

- The CFDMC project manager and/or the executive director monitor local requests to the State ESF-8 during activations and if the request is one that the Coalition can fulfil, the Coalition will notify the state that the Coalition can accept and fulfill the mission.
- The Coalition will follow up with the local ESF-8 and the requesting agency.

In a no-notice event, member agencies may coordinate resource requests directly with the Coalition but must enter a mission request into the SERT WebEOC as soon as possible following the request. Requests to the Coalition may be made to the Coalition Project Manager, Matt Meyers at 407/908-0142 or projects@centralfladisaster.org, or the Executive Director, Lynne Drawdy, at 407/928-1288 or info@centralfladisaster.org.

In an event, the Coalition can provide assets it controls to agencies in need after they have gone through the state defined process that is managed at the county level and then state level. In the event of multiple requests for the same asset, the Coalition will fill requests on a first-come, first-served basis. In the event that multiple requests come in for the same item, the first request would be filled, and the other requests would be routed to the state to identify additional assets. It is the Coalition's responsibility to offer assistance; the management of resources requests and allocations rests with local and state authorities. At no time would the Coalition redirect or change the deployment of assets unless requested by the originator of the request or by the State. State, territorial, county, or local officials would be responsible for any such modification of destination or other deployment specifics.

This plan does not supersede or modify notification requirements outlined in other policies, plans or procedures.

C. Deployment of Regional ACS Equipment Caches

Custodial agencies are responsible for ensuring ACS equipment caches are maintained in a constant state of readiness. This includes on-duty staff who are available to deploy ACS equipment caches 24 hours per day within four hours of activation.

Agencies requesting regional ACS equipment are responsible for providing key information to the CFDMC and custodial agencies:

- The nature of the incident including any potential hazards/safety concerns.
- Type and kind of resources requested.
- Anticipated length of time resources will be needed at the incident scene.
- Location for ACS equipment to be delivered.

• Point of contact and telephone number for incident staff who can answer any questions by the custodial agency.

Once activated, custodial agencies will transport ACS equipment to the location designated by the requesting agency. If the organization managing the cache cannot transport it to the requesting agency, the requesting agency will enter a separate mission for transportation of the asset. Custodial agencies should determine from the requesting agency if staff assistance at the incident will be requested.

D. Rehabilitation of Regional ACS Equipment Caches



Following the activation or deployment of regional ACS equipment, custodial agencies are responsible for obtaining the necessary equipment and supplies to return inventory to pre-defined levels. Requesting agencies are responsible for replacing all regional ACS equipment and supplies expended during the incident. Requesting agencies are responsible for repairing any damage to trailers or regional ACS equipment.

When regional ACS equipment has been returned to the custodial agency, a complete inventory of ACS equipment will be conducted within 24 hours and provided to the CFDMC.

During 2023, CFDMC will be assessing the status of each cache to determine expired materials and gaps.

V. Regional ACS Logistics Plan Maintenance

The Central Florida Regional Disaster Coalition is responsible for the maintenance of this plan. Many potential factors could require an update of the plan, including:

- changes in ACS equipment caches
- change in primary custodial agencies
- changes in agency contact information
- lessons learned from exercises or activation of this plan

The plan is reviewed annually and revised as necessary. Updates are posted to the website and members are notified of the update and are provided an opportunity to provide input.

Any partial or full activation of this plan will require a review of the plan following activation and revision of the plan as necessary based on lessons learned.

VI. Authorities & References

A. Federal

Federal emergency management authorities and references include:

- Public Law 93-288, as amended, 42 U.S.C. 5121, et seq., the Robert T. Stafford Disaster Relief Act and Emergency Assistance Act, provides authority for response and recovery assistance under the Federal Response Plan. This legislation empowers the President to direct any federal agency to utilize its authorities and resources in support of state and local assistance efforts.
- Public Law 81-920, The "Federal Civil Defense Act of 1950;" and
- Executive Order 11795, dated July 11, 1974, as amended by Executive Order 11910, dated April 13, 1976.
- National Incident Management System
- National Response Framework

B. State of Florida

- State of Florida Comprehensive Emergency Management Plan
- State of Florida Unified Logistics Plan

The State of Florida emergency management laws are established in Chapter 252, F.S., Emergency Management Act. Other State authorities and references include:

Florida Statues

- Chapter 23, F.S., Florida Mutual Aid Act
- Chapter 154, F.S., Public Health Facilities
- Chapter 245, F.S., Disposition of Dead Bodies
- Chapter 381, F.S., Public Health
- Chapter 395, F.S., Hospital Licensing and Regulation
- Chapter 401, F.S., Medical Telecommunications and Transportation
- Chapter 870, F.S., Riots, Affrays, Routs, and Unlawful Assemblies
- Chapter 943, F.S., Domestic Security

C. County

- Brevard County Comprehensive Emergency Management Plan
- Indian River County Comprehensive Emergency Management Plan
- Lake County Comprehensive Emergency Management Plan
- Martin County Comprehensive Emergency Management Plan
- Orange County Comprehensive Emergency Management Plan
- Osceola County Comprehensive Emergency Management Plan
- Seminole County Comprehensive Emergency Management Plan
- St. Lucie County Comprehensive Emergency Management Plan
- Volusia County Comprehensive Emergency Management Plan

D. Other

- CFDMC Response Plan
- Florida Department of Health Alternate Care Site Local Plan Development Guide
- Florida Department of Health Alternate Care Site Operations Guide

Appendix A: CFDMC Equipment Management Policy

See https://www.centralfladisaster.org/resources

Note: All caches will be inventoried during 2023

Attachment A: Brevard County Resource Inventory

Brevard County ACS Equipment Custodial Agencies:

Agency	Equipment Description	Location	Primary Contact	Phone/Email	After-hours Phone
Brevard County Fire Rescue	MCI Trailer (100 patients)	Brevard Fire Rescue HQ 1040 Florida Ave # 203A, Rockledge, FL 32955	Chief Orlando Dominguez or Chris Chadwick	321-633-2056 Chris.Chadwick@brevardfl.gov	Brevard County Dispatch 321-264-5100
Canaveral Fire Rescue	MCI Trailer (100 Patients)	Station 53 8970 Columbia Rd, Cape Canaveral, FL 32920	Chief Christopher Quinn	321-783-4424 cquinn@ccvfd.org	Brevard County Dispatch 321-264-5100
Canaveral Fire Rescue	ACS Trailer (100 Canaveral Fire Rescue 8970 Columbia Rd Cape		Chief Christopher Quinn	321-783-4424 cquinn@ccvfd.org	Brevard County Dispatch 321-264-5100

Attachment B: Indian River County Resource Inventory

Indian River County does not have an ACS Equipment Custodial Agencies and will instead be supported by Martin County agencies and equipment caches.

Attachment C: Lake County Resource Inventory

Lake County ACS Equipment Custodial Agencies:

Agency	Equipment Description	Location	Primary Contact	Phone/Email	After-hours Phone
Lake County EMS	ACS Trailer (100 patients)	Lake EMS Support Services 2345 S. 14th St Leesburg, FL 34748	John Simpson	352-326-0535 jsimpson@lakecountyfl.gov	352-516-1536 cell
Lake County Fire Rescue	MCI Trailer (100 patients)	Lake County Fire ICI Trailer (100 Station76		(352) 324-0161 Michael.quick@lakecountyfl.gov	352-343-9458

Attachment D: Martin County Resource Inventory

Martin County ACS Equipment Custodial Agencies:

Agency & Equipment Description	Location	Primary Contact	Phone/Email	After-hours Phone
Martin County Fire Rescue Department: MCI Trailer (100 patients)	MCFR Fleet Services 941 SE Ruhnke Street Stuart, Fl 34994	Chief Chris Kammel	772-320-4803 ckammel@martin.fl.us	772-215-4495

Attachment E: Orange County Resource Inventory

Orange County ACS Equipment Custodial Agencies:

Agency	Equipment Description	Location	Primary Contact	Phone/Email	After-hours Phone
AdventHealth Orlando	ACS Trailer (100 patients)	601 E Rollins St Orlando, FL 3280	Brenna Young	571-275-2751 Brenna.Young@adventhealth.com	571-275-2751
Orange County Office of EMS Medical Director	ACS Trailer(s) (500 patients)**	2002-A East Michigan St Orlando, Florida 32806	Todd Stalbaum	407-836-6515 Todd.Stalbaum@ocfl.net	407-408-5005
Orange County Fire Rescue	MCI Trailer (250 patients)	Orange Co Fire Rescue 6590 Amory Ct Winter Park, FL 32792	Todd Stalbaum	407-836-6515 Todd.Stalbaum@ocfl.net	407-408-5005
Orlando Health	ACS Trailer (100 patients)	52 W Underwood St Orlando, FL 32806	Eric Alberts	407-304-6283 Eric.Alberts@orlandohealth.com	407-304-6283

**Orange County Office of the EMS Medical Director has a very large inventory of medical resources that can be packaged and deployed as a Region 5 ACS cache or as single resources. Contact Dan Niederman for further details.

Attachment F: Osceola County Resource Inventory

Osceola County ACS Equipment Custodial Agencies:

Agency	Equipment Description	Location	Primary Contact	Phone/Email	After-hours Phone
Osceola County EM	ACS Trailer (100 patients)	2586 Partin Settlement Rd Kissimmee, FL 34744	EM Director Bill Litton	407-742-9000 Bill.Litton@osceola.org	407-742-9000
Osceola County Fire Rescue	MCI Trailer (100 patients)	Station 43 1664 Broad St Kissimmee, FL 34746	Chief Michael Capranica	407-742-6997 capranica@osceola.org	407-738-7059 cell
AdventHealth Celebration	ACS Trailer (100 patients)	400 Celebration Pl, Kissimmee, FL 34747	Brenna Young	571-275-2751 Brenna.Young@adventhealth.com	571-275-2751
Orlando Health	ACS Trailer (100 patients)	52 W Underwood St Orlando, FL 32806	Eric Alberts	407-304-6283 Eric. Alberts@orlandohealth.com	407-304-6283

Attachment G: Seminole County Resource Inventory

Seminole County ACS Equipment Custodial Agencies:

Agency	Equipment Description	Location	Primary Contact	Phone/Email	After-hours Phone
AdventHealth Altamonte Springs	ACS Trailer (100 patients)	Altamonte Springs El I Brenna Voung		571-275-2751 Brenna.Young@adventhealth.com	571-275-2751
Seminole County EM	ACS Trailer (100 patients) Seminole County EOC 150 Eslinger Way Sanford, FL 32773		Stephen Learner	407-665-5121 slerner@seminolecountyfl.gov	407-665-0000
Seminole County Fire Rescue	MCI Trailer (100 patients)	Seminole County Fire Training Center 201 Valentine Way Longwood, FL 32750	Sam Thurmond Assistant Chief - EMS Operations	407-665-5009 sthurmond@seminolecountyfl.gov	407-988-9851 cell

Attachment H: St. Lucie County Resource Inventory

St. Lucie County does not have an ACS Equipment Custodial Agencies and will instead be supported by Martin County agencies and equipment caches.

Attachment I: Volusia County Resource Inventory

Volusia County ACS Equipment Custodial Agencies:

Agency	Equipment Description	Location	Primary Contact	Phone	After-hours Phone
AdventHealth Deland	ACS Trailer (100 patients)	701 W Plymouth Ave DeLand, FL 32720	Steve Viola	Viola 386-943-4810 STEVEN.VIOLA@AdventHealth.com	
Halifax Health	ACS Trailer (100 patients; <u>not</u> <u>deployable)</u>	303 N Clyde Morris Blvd Daytona Beach, FL 32114	Ashley Bueche	386-453-3603 Ashley.Bueche@halifax.org	386-804-9361
Volusia County Fire Rescue	Two small MCI trailers (50 patients); These are removed; two new MCI trailers are being developed		Yolanda Buckles	386.254.1500 ext 11027 YBuckles@volusia.org	

Attachment J: Central Florida Disaster Medical Team Inventory

			CFDMC	
Туре	Nomenclature	Description	Owned	CFTMT Capability Source
		30 AMP, 125/250-volt Gasoline		
Electrical	5KW Gasoline Generator	Generator	4	Red Cross Surplus, Transferred to Team
		UHF radios, Programed to EMS		
Communications	Midland Alan	(MED 8-2) channels)	50	State Surplus, Transferred to Team
Communications	Midland Alan	Med 8-2 Repeater	1	State Surplus, Transferred to Team
		Man Portable Tripod Antenna		
Communications	Tripod Antenna Mast	Mast	2	State Surplus, Transferred to Team
Communications	UHF Antenna	Med 8-2 Antenna	2	State Surplus, Transferred to Team
		30 AMP, 125/250-volt Gasoline		
Electrical	Honda 5KW Gasoline Generator	Generator	2	State Surplus, Transferred to Team
		110-volt, Diesel Tent Heater,		
HVAC	Hunter	Bullet Style	5	State Surplus, Transferred to Team
Medical	Aid Bag	BLS Aid Bag	16	State Surplus, Transferred to Team
		Folding litter stand for NATO Style		
Medical	Litter Stand	litters, issued in pairs	20	State Surplus, Transferred to Team
		NATO Style Patient transport cart		
Medical	Litter Transport Cart	for NATO style Litters	20	State Surplus, Transferred to Team
Medical	Litter, NATO style	Tallon II folding military style litter	100	State Surplus, Transferred to Team
Medical	Cott, Field Hospital	Field Hospital Cot, 350 LB cap	49	State Surplus, Transferred to Team
	· · · · · · · · · · · · · · · · · · ·	Includes Fire Extinguishers and		
Safety	Safety Kit for Base of Operation	Smoke/CO detectors	5	State Surplus, Transferred to Team
Trailer	Wells Cargo	20-foot Command	1	State Surplus, Transferred to Team
		Folding Chairs, Metal and/or		
Admin	Chairs	Lifetime, on Carts	100	Team Fund Purchased
		Folding Tables, 4', 5', 6', and 8'		
Admin	Tables	assorted	60	Team Fund Purchased

		Off road, Patient Transport		
ATV	ATV, John Deere Gator	Vehicle	2	Team Fund Purchased
		70 KVA, trailer mounted Gen set		
		(65KW) /w power Distribution		
Electrical	Whisper Watt Diesel Generator	center	1	Team Fund Purchased
Hygiene	Shower Unit	6 or 12 head field Shower Unit	1	Team Fund Purchased
		3 individual handwashing sinks in		
Hygiene	Sink Unit, Western Shelter	a single unit	1	Team Fund Purchased
		single individual handwashing sink		
Hygiene	Sink Unit, Western Shelter	unit	1	Team Fund Purchased
Trailer	Bray	26' Flat Bed	1	Team Fund Purchased
Trailer	Triple Crown	16' Flat bed	1	Team Fund Purchased
Truck	F250	Pickup	1	Team Fund Purchased
Truck	F550	Flat Bed /w Transfer tank	1	Team Fund Purchased
Truck	F350	Cargo Box (U-Haul)	1	Team Fund Purchased
Truck	F350	Flat Bed /w Transfer tank	1	Team Fund Purchased
HVAC	York 5 ton	208 volts, 3 phase, 50 AMP	4	Team Fund Purchased
		16 each, military style cots and 16		
		each Sleeping bags rated 40		
Sleeping	Personnel Support Kit (PSK) 16	degrees	4	Team Fund Purchased